

Portland Harbor Superfund Site



Portland Harbor Superfund Site

- Listed in 2000 as Superfund Site
- U.S. EPA and Oregon DEQ oversight (with multiple federal and state agencies and Tribal governments)
- Lower Willamette Group 12 companies and 2 public agencies funding cleanup studies. Ten parties signed the AOC

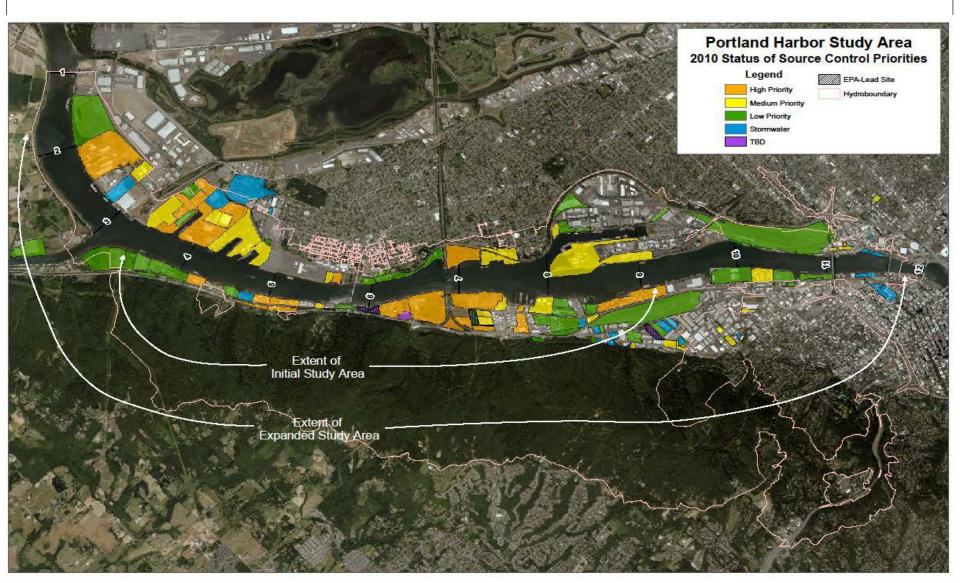
Site Background

- Over 100 years of industrial activity
- Many types of industries and contaminants:
 - Ship construction and maintenance (metals, TBT, PCBs)
 - Chemical manufacturing (pesticides, dioxins, perchlorate, Cr VI)
 - Wood treating (PAHs, PCP, metals)
 - Bulk petroleum storage (PAHs)
 - Manufactured Gas Plant (PAHs, Cyanide)
 - Rail Road Yards (PAHs)
 - Metals production, fabrication and recycling (metals, PCBs)
 - Industrial and urban Stormwater (metals, PCBs, phthalates, pesticides)

Portland Harbor Challenges

- Large site at bottom of large watershed
- Dynamic river system
- Large number of sources and source types
- Large number of PRPs and MOU partners
- Regulatory complexity ESA listed receptors
- Integration of RI/FS with source control, early actions and NRDA, WQ authorities and USACE
- Background contamination may prevent achievement of some RAOs
- Managing uncertainty, political interest

Upland Source Control



DEQ Source Control program

- Total Sites in Program = 100
- Closed Sites = 28
- Continuing Work = 72
 - High Priority = 14
 - Medium Priority = 29
 - Low Priority = 28
 - \bullet TBD = 1

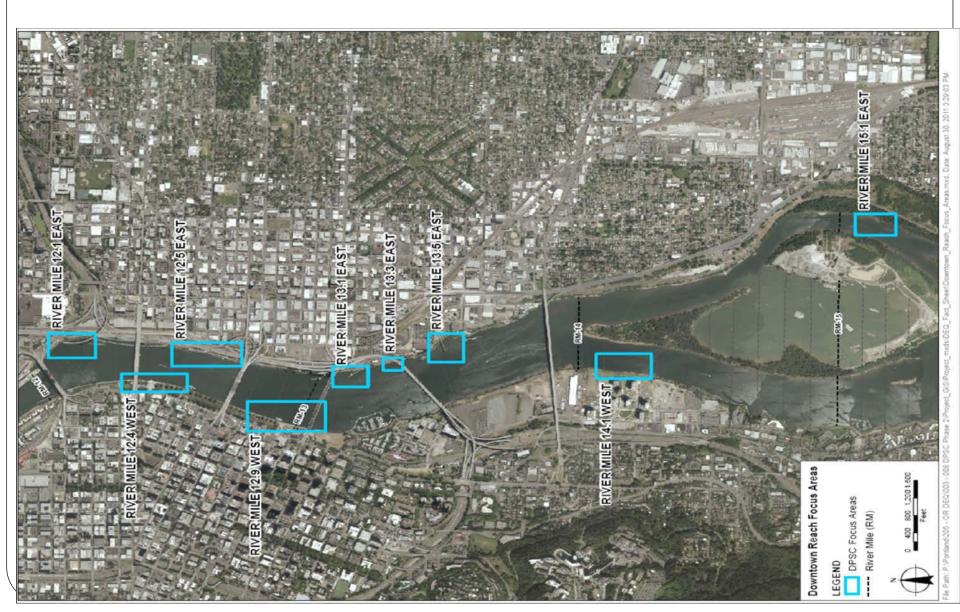
Source Control Sites Status

- High Priority Sites
 - Interim or final SCMs have been selected and implemented at 12 of 13 sites
 - Six sites have effective ground-water SCMs operating
 - Ground-water SCMs being installed at Gasco and Arkema sites in 2012-13
- Medium Priority Sites
- Goal SCEs completed by 12/13
 - 17 of 29 medium-priority sites have SCEs
 - 22 sites have interim SCMs in place
 - 11 sites to have SCEs completed in 2013
- SCEs completed 12/13
 - 10 of 28 low-priority sites have SCEs
 - 15 low-priority sites have interim SCMs in place
 - 15 low-priority sites to have SCEs completed in 2013

Arkema Slurry Wall



Upstream Source Control



Zidell – upland cleanup, riverbank and sediment cap of PCB source area

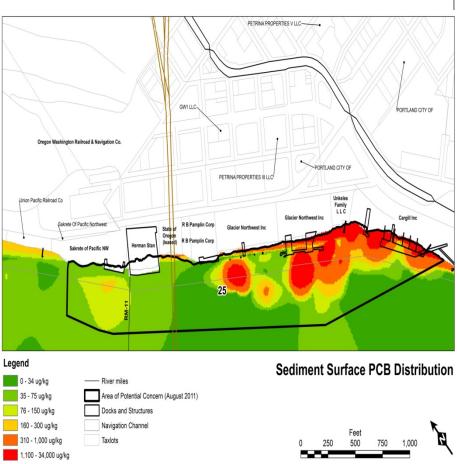


Portland Harbor Area Early Actions

- Address hot spots and facilitate overall sequencing of harborwide work
- GASCO: PAHs
 - Phase 1 Early action completed in 2005
 - Phase II work to be integrated with in-water FS
 - Phase II work will likely be performed post-ROD
- Terminal 4: PAHs
 - Partial abatement completed at T4
 - Phase II of early action may be completed post-ROD
- Arkema: DDx
 - Disputes resolved sufficient to allow EECA sampling
 - Working to integrate in-water RI/FS with early actions
- RM 11E: PCB
 - Early Action Agreement 2012



RM 11E

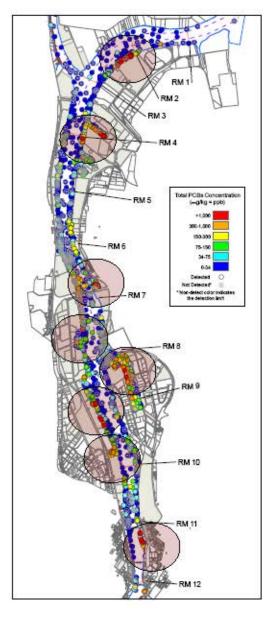


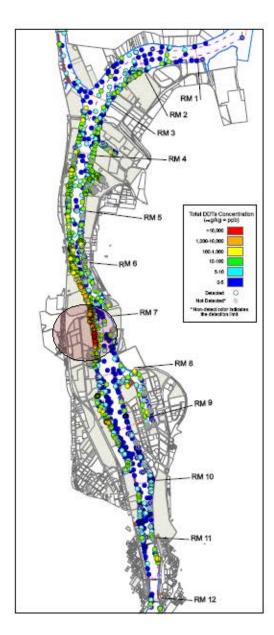
RI/FS - Current Status

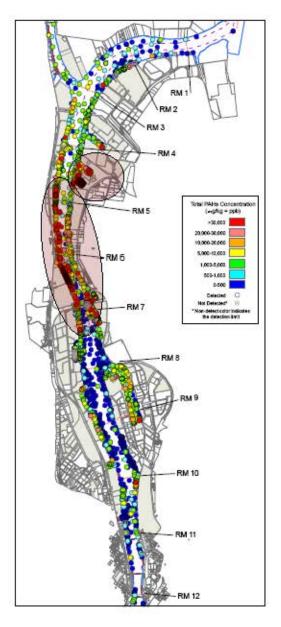
- Final baseline human health assessment approved April 2013 (formal dispute)
- Final baseline ecological risk assessment due June 20th, EPA expects to approve by end of June 2013
- Draft RI Report July 2011 review completed Dec
 2011- EPA modifying document, targeted for Oct 2013
- Draft FS Report submitted March 30, 2012 (15K pages) EPA initial comments December 2012

Draft RI Conclusions

- RI data demonstrates relationship between sediment, surface water, tissue and upland sources
 - Chemical concentrations are higher in near shore areas and deeper sediments
 - Ongoing sources of contamination still exist throughout study area (e.g., stormwater, groundwater, bank erosion)
- Highest levels of contamination in 9 major areas
- RM 5-7
 - Significant ongoing sources
 - NAPL

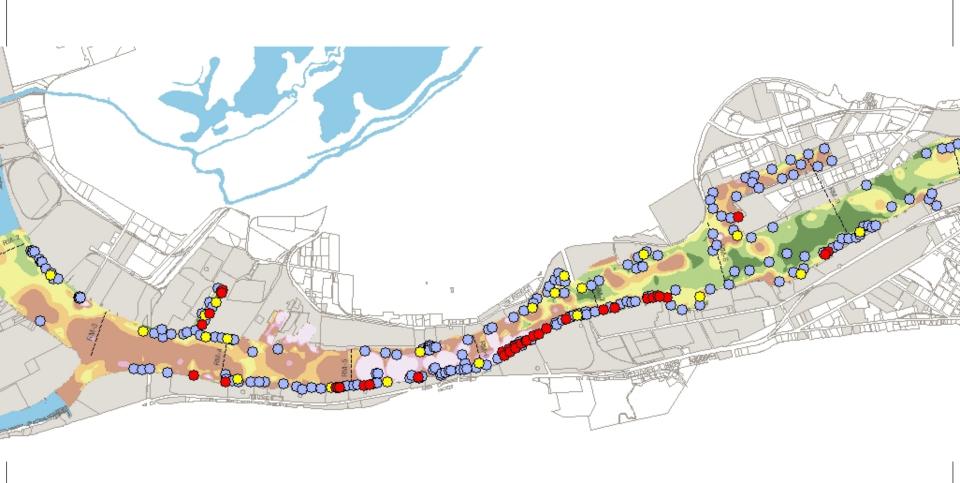






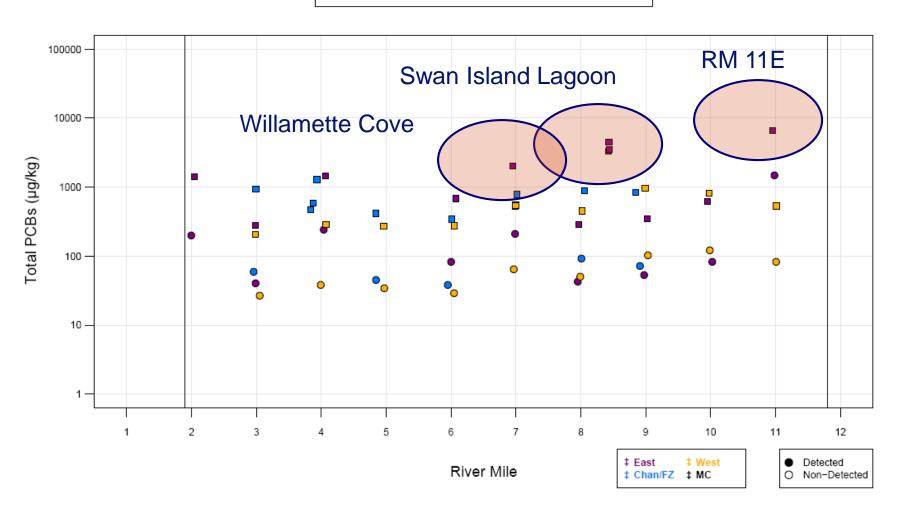
Total PCBs Total DDx Total PAHs

Areas of Benthic Risk



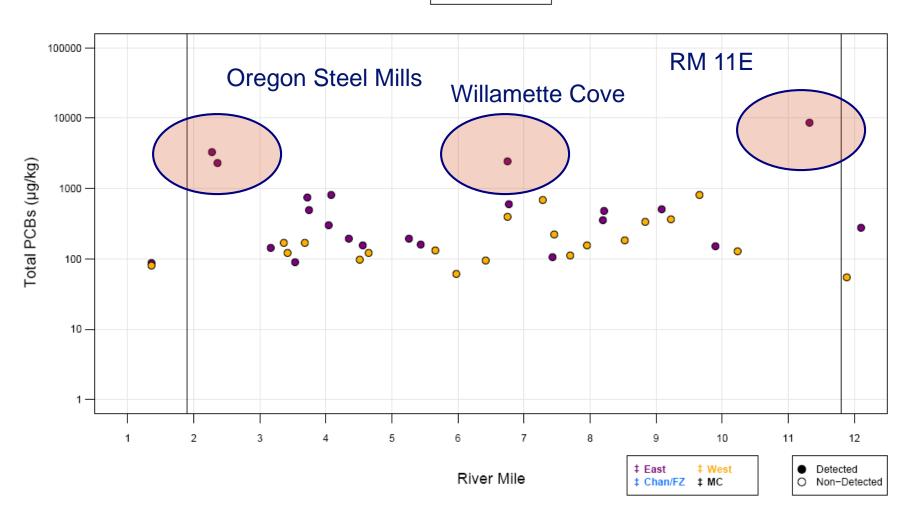
Total PCBs in Smallmouth Bass

○ Smallmouth bass, fillet with skin □ Smallmouth bass, whole body



Total PCBs in Sculpin

Sculpin, whole body



Human Health Risk Assessment Exposure Scenarios Evaluated

| | Ingestion and Dermal Adsorption | In-water Sediment Ingestion and Dermal Adsorption | Surface Water Ingestion and Dermal Adsorption | Groundwater Seeps Ingestion and Dermal Adsorption | Fish/ Shellfish Ingestion | Infant Consumption of Human Milk |
|-------------------|---------------------------------------|---|---|---|---------------------------------|---|
| Workers | | | | | | |
| Transients | | | | | | |
| Beach Users | | | | | | |
| Fishers | | | | | | |
| Divers | | | | | | |
| Domestic Users | | | | | | |

Baseline Human Health Risk Assessment Results

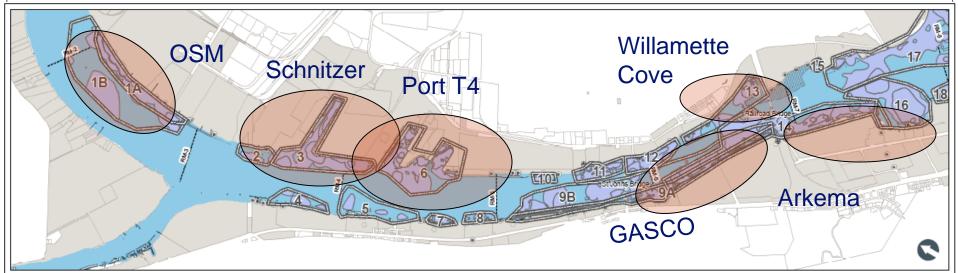
- Greatest risk from consumption of resident fish
- Lower risk through sediment direct contact
- Consumption risks and hazards $> 1 \times 10^{-4}$ and HI of > 1 both harbor-wide and river mile scale
- Harbor-wide: PCBs are the primary contributor to risk from fish consumption.
- River Mile Scale: Dioxins/furans are a secondary contributor risk and hazard.
- PCBs are primary contributor to the noncancer hazard to nursing infants, primarily because of the bioaccumulative properties of PCBs and the susceptibility of infants to the developmental effects associated with exposure to PCBs.
- The largest source of uncertainty includes the lack of good site-specific information about consumption of resident fish from Portland Harbor prior to the initiation of fish consumption advisories.

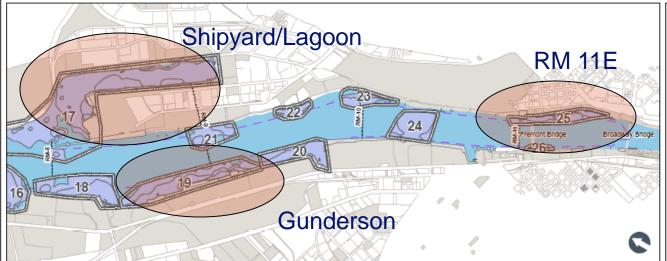
Baseline Ecological Risk Assessment Results

- PCBs, DDx, dioxin and PAHs are most ecologically significant
- Fish—PCBs, DDx, TBT and metals present highest risk to fish and shellfish (tissue residue and dietary)
- Wildlife PCBs, DDE and dioxin present highest risk to birds and mammals (dietary)
- Benthic Community toxicity, TBT, metals, PAHs, PCBs, DDX and VOCs (bioassays, generic and site specific SQGs, tissue residue and TZW)

AOPC Identification

- 26 Areas of Potential Concern
 - Fish consumption (PCBs) is the primary risk driver
 - Benthic Risk Sediment toxicity
 - PAHs Direct contact and shellfish consumption
 - Organic pesticide, PECD/TCDD
- Secondary COCs
 - BEHP, metals, TBT, TPH, PCP, hexachorobenzene
- Key sediment source areas:
 - OSM, Schnitzer Steel, Port T4, GASCO, Arkema, Shipyard and Swan Island, Willamette Cove, Gunderson, RM11E
 - Site-wide AOPC based on PCBs and fish consumption





Draft AOPCs for Portland Harbor Site June 2009

River Mile 1.9 to 11.8

LEGEND

LWG AOPCs_revised 080509
EPA AOPCs 051409

Feet 0 1,000 2,000 3,000 4,000

DRAFT



AOPC DEVELOPMENT NOTES

AOPCs are based on the mapping of surface sediment chemistry against the following lines of

 Recreational small mouth base fish consumption preliminary remediation goal (PRG) for total PCBs at a 10-4 cancer risk level using the by-river mile full topping approach. The PRG equales to 29.54 ug/kg dry weight total PCBs achieved on a Surface-weighted Average Concentration (SWAC) basis by river mile. Use a replacement value equal to the PRG in the full topping routine. Site-wide hilltopping approach that results in a site-wide target SWAC of 17 ug/kg total PCBs, which represents one estimate of background. Use 17 ug/kg as the replacement value in the hill topping routine.

3. Tribal fisher direct contact PRG for benzo(a)pyrene at a 10-6 cancer risk; hill topping by direct contact sub areas. This PRG equates to a benzo(a)pyrene concentration of 423.25 ug/kg dry weight. Use a replacement value equal to the PRG in the hill topping routine.

4. "Common" Probable Benthic Risk Areas, which are the areas that both EPA and LIVG currently agree have benthic risks. It should be noted that areas outside of the Individual AOPCs identified on this figure also pose an unacceptable, although generally lower, risk to human health and the environment throughout the ourrent study area. These areas will be evaluated as part of a site-wide AOPC.

AOPCs were identified prior to completion of the baseline human health and ecological risk assessments and represent a starting point for the Portland Harbor Feasibility Study (FS). AOPCs may expand or contract based on the consideration of additional site information and the results of the baseline human health and ecological risk assessments.

Draft Feasibility Study

- Draft Feasibility Study submitted by LWG March 30, 2012
- EPA provided initial comments on December 18, 2012
 - EPA letter highlighted major comments
 - Letter and comments on EPA website

Draft Feasibility Study Options

- RALs distinguish alternatives through B thru G
- Eleven alternatives evaluated
 - No Action A
 - 5 removal focused (dredging) B thru F
 - 5 integrated (still involve significant dredging) B thru F
 - Alternative G was Screened out early and not evaluated
- Removal and integrated include mixed technologies
- Assumes sources will be controlled

Cleanup Methods

Combinations of methods used in different areas of the Site

- Dredging
- Capping
- Treatment in place or after dredging
- Innovative Technologies
- Monitored Natural Recovery
- Enhanced Monitored Natural Recovery

Remedial Action Levels

| | Portland Harbor RALs (parts per billion) | | | | | | | |
|-------------|--|--------|------|-------|------|-------------------|---------------------------------|--|
| Alternative | РСВ | PAH | DDD | DDE | DDT | Dioxin/ Furans | Benthic Toxicity | |
| А | None | None | None | None | None | None | None | |
| В | 1,000 | 20,000 | NA | 1,000 | NA | NA | No Toxicity in 10 Years | |
| С | 750 | 15,000 | NA | 1,000 | NA | NA | No Toxicity at Year Zero* | |
| D | 500 | 8,000 | NA | 200 | NA | NA | No Toxicity at Year Zero* | |
| E | 200 | 4,000 | 100 | 50 | 150 | 0.02 | No Toxicity at Year Zero* | |
| F | 75 | 1,500 | 50 | 20 | 60 | 0.01 | No Toxicity at Year Zero* | |
| G | 50 | 600 | 15 | 10 | 20 | 0.005 | No Toxicity at Year Zero* | |

^{*} No toxicity immediately after active remedy completion.

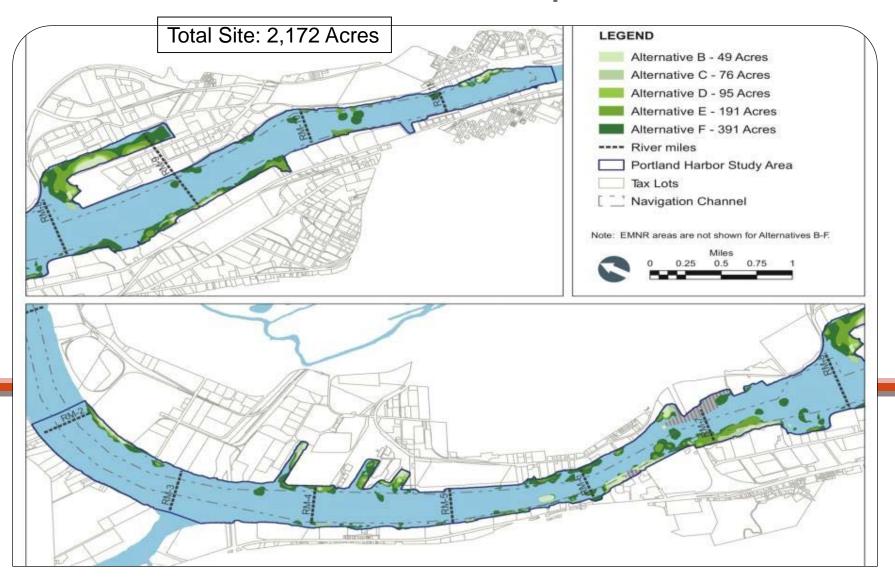
Draft FS Alternatives

| Alternative | Total Dredge Volume Removed | Dredge Areas (Acres) | In-situ Treatment Areas (Acres) | Engineered Cap Area (Acres) | Use of CADs or CDFs ¹ | Enhanced Monitored Natural Recovery | Years to Construct | Estimated Net Present Value Cost (SMillions) | |
|-------------|--------------------------------|----------------------------|--|-----------------------------------|-------------------------------------|---|-----------------------|---|-------------------|
| | (Cubic Yards) | | | | | | | Low ² | High ² |
| B-i | 198,000 to 293,000 | 23 | 19 | 7 | None | 75 | 2 | \$169 | \$250 |
| B-r | 541,000 to 783,000 | 42 | 0 | 13 | CAD &CDF | 41 | 6 | \$228 | \$330 |
| C-i | 314,000 to 459,000 | 34 | 29 | 13 | CAD & CDF | 40 | 3 | \$231 | \$345 |
| C-r | 777,000 to 1,127,000 | 63 | 0 | 10 | CDF | 73 | 7 | \$304 | \$449 |
| D-i | 387,000 to 565,000 | 43 | 34 | 15 | CAD & CDF | 37 | 3 | \$266 | \$398 |
| D-r | 914,000 to 1,321,000 | 78 | 0 | 13 | CDF | 68 | 8 | \$351 | \$520 |
| E-i | 936,000 to 1,362,000 | 91 | 58 | 25 | CDF | 15 | 7 | \$463 | \$709 |
| E-r | 1,775,000 to 2,596,000 | 145 | 0 | 21 | CDF | 15 | 12 | \$568 | \$884 |
| F-i | 2,129,000 to 3,151,000 | 176 | 117 | 49 | CDF | 3 | 15 | \$878 | \$1,389 |
| F-r | 4,196,000 to 6,182,000 | 304 | 0 | 38 | CDF | 3 | 28 | \$1,077 | \$1,762 |

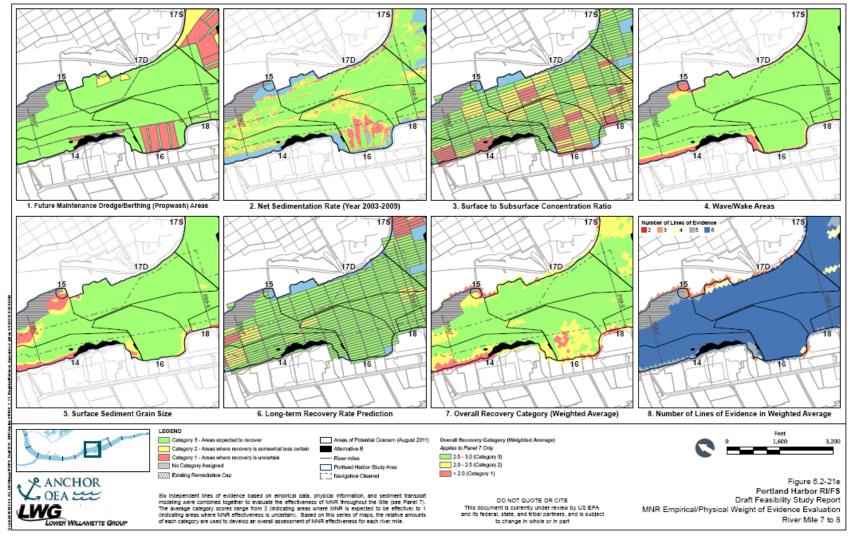
^{1 -} Confined Aquatic Disposal (CAD), Confined Disposal Facility (CDF)

^{2 -} The cost of the entire duration of the project in today's dollars.

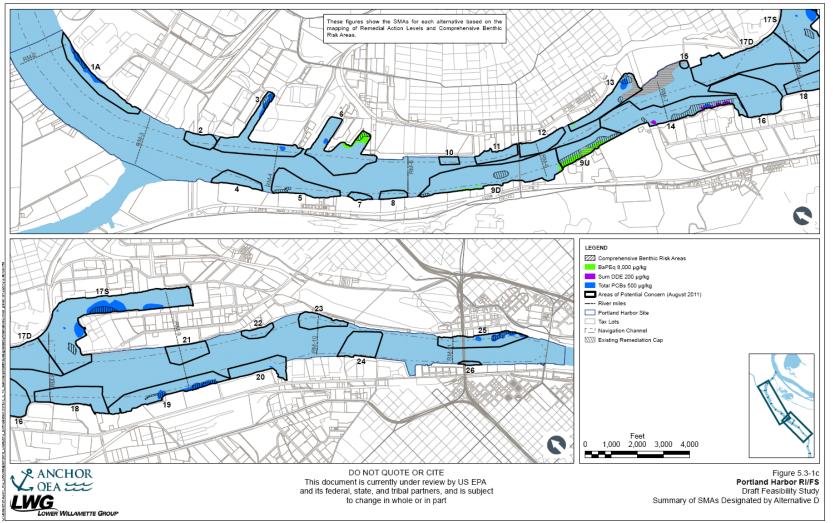
Sediment Cleanup Areas



Alternatives Evaluation - Empirical Data



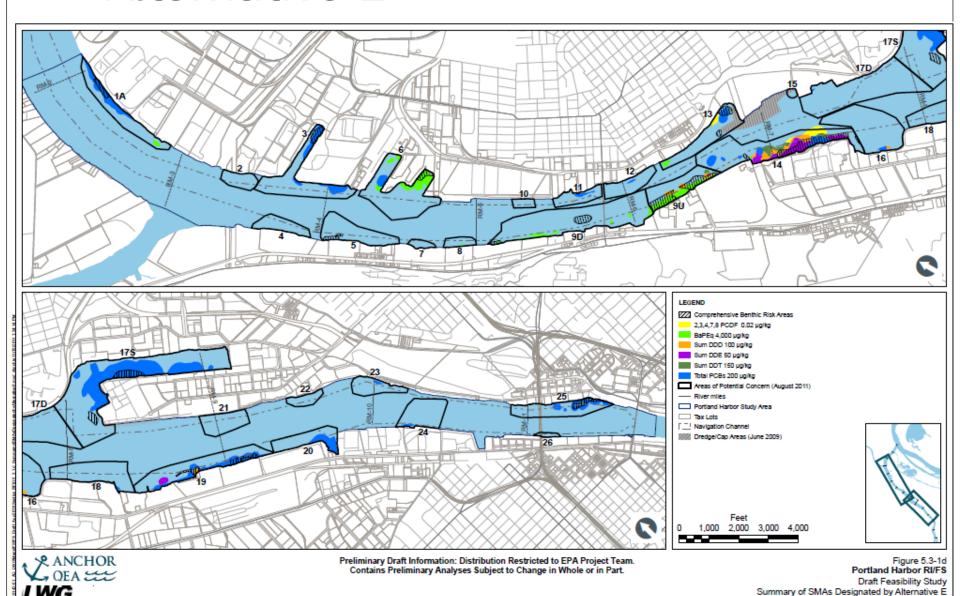
SMA Mapping- Alt D. Example



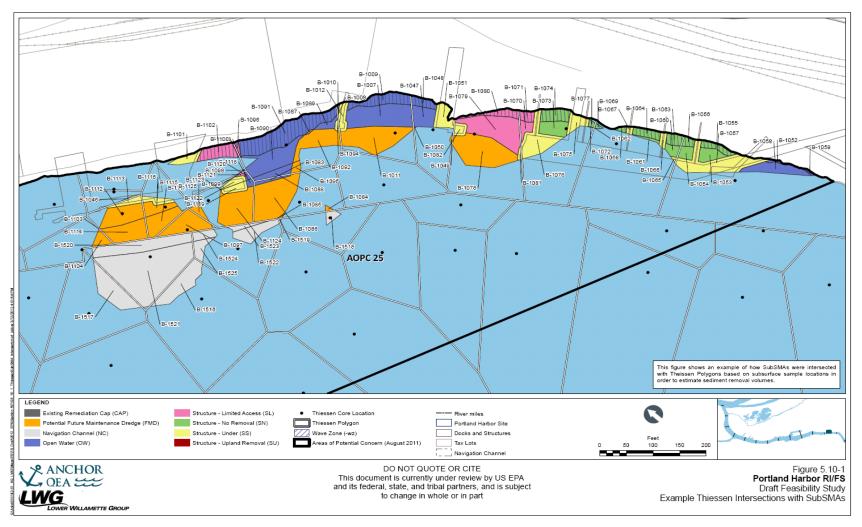


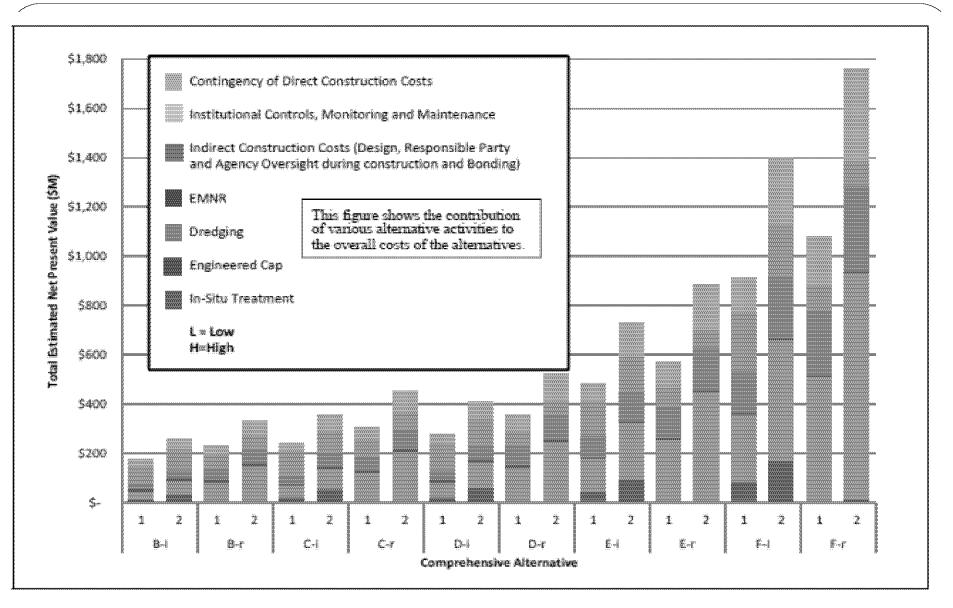
Alternative E

LOWER WILLAMETTE GROUP



Volume Development



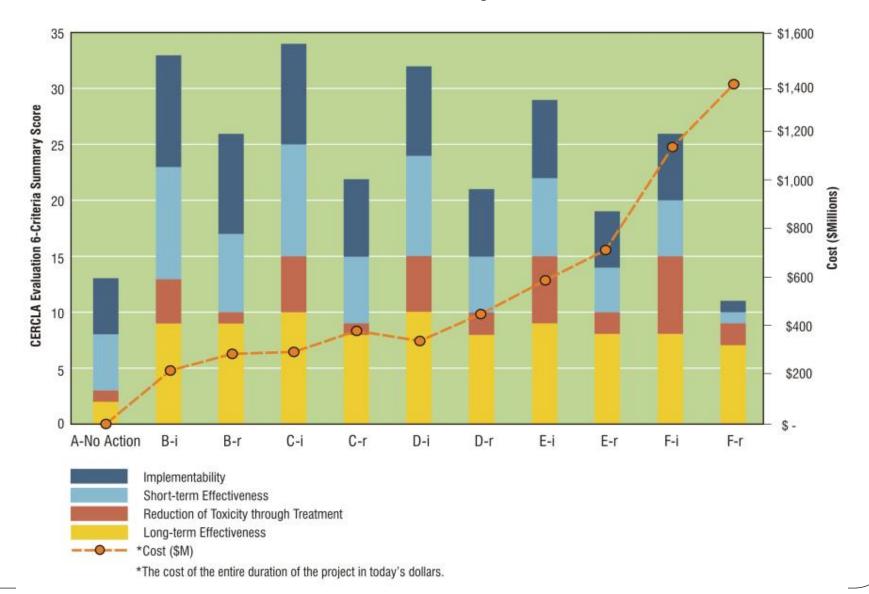




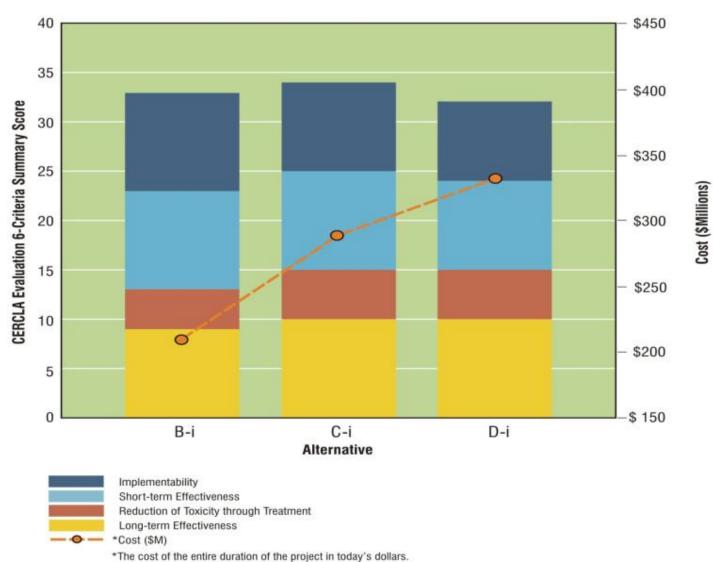
DO NOT QUOTE OR CITE
This document is currently under review
by US EPA and its federal, state, and
tribal partners, and is subject to change
in whose or in part

Figure 9.7-2
Portland Harbor RNFS
Draft Feasibility Study
Breakout of Net Present Value Cost by Alternative

LWG Alternatives Comparison



LWG Best Scoring Alternatives



LWG Conclusions in Draft FS

- Site is depositional (supports MNA)
- All alternatives adequately reduce risks to human health and environment (except the No Action Alternative)
- Differences cleanup action levels, active cleanup time, impacts, use of technology, and cost

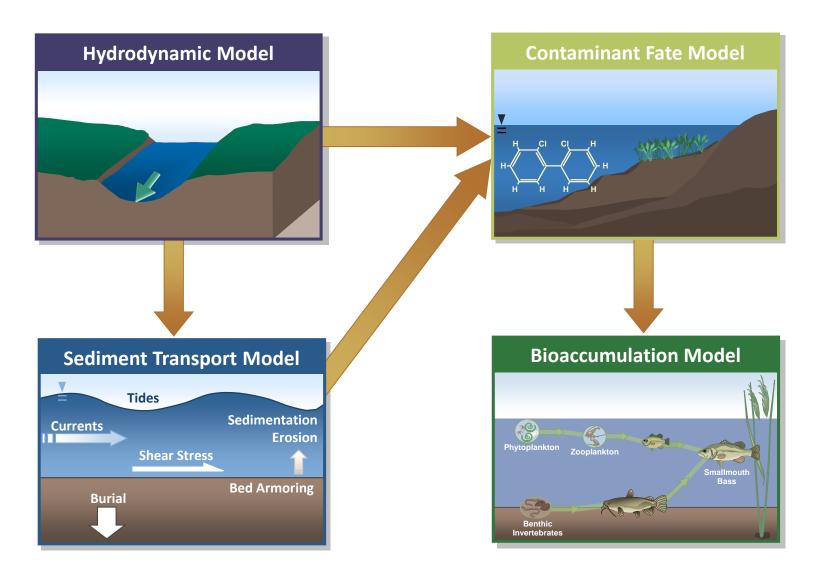
EPA Comments on Draft FS

- Document not approvable
- EPA is performing independent evaluation and comparison of alternatives
- EPA expects to redraft portions of the report with support from LWG
- Working with LWG on process and schedule targeting FS revision by Spring 2014

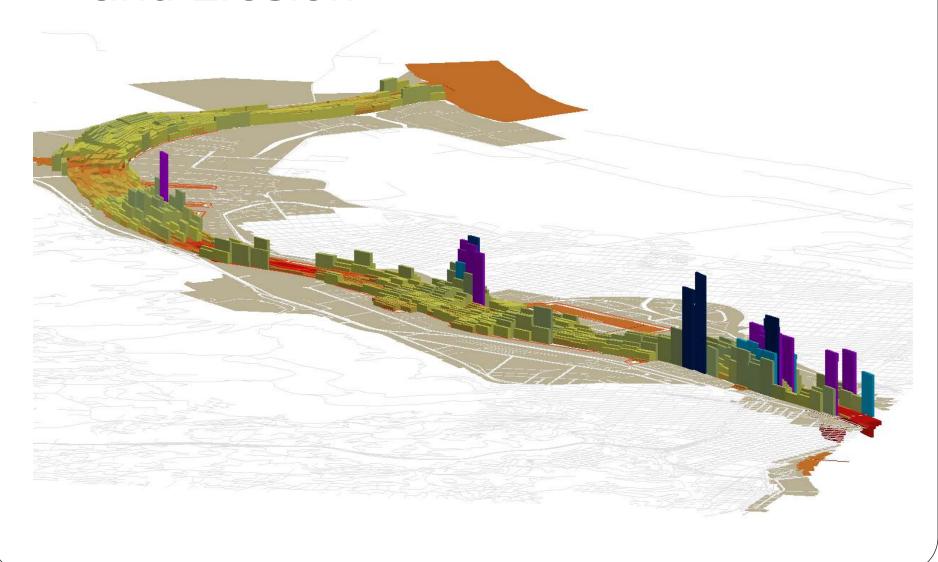
Major Issues – Draft FS

- Monitored Natural Recovery emphasis
 - Fate and transport model predictions of depositional rates for many areas
- Dredging effectiveness and impacts
- Site-wide vs localized focus evaluation
- Short term vs long term impacts
- Appendix E "Sensitivity Analysis"
- Comparative analysis of alternatives
- "packaging" of technologies/alternatives

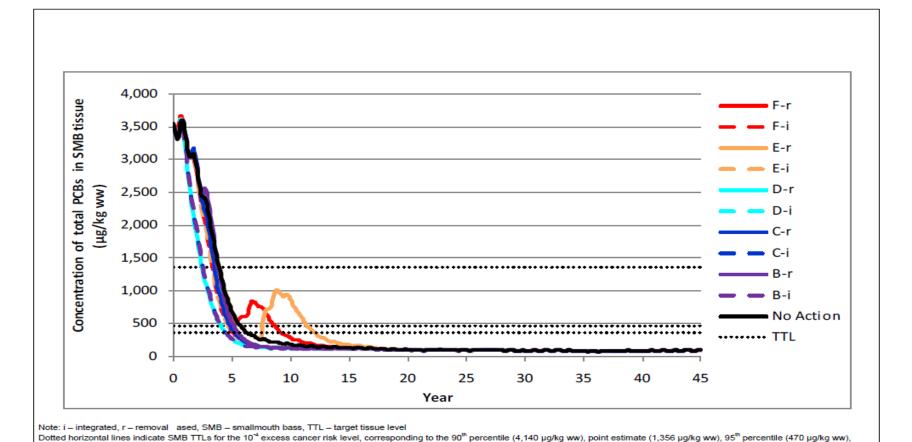
LWG Fate and Transport Model



LWG Model Predictions Deposition and Erosion



LWG Predicted SMB Tissue at RM 11E

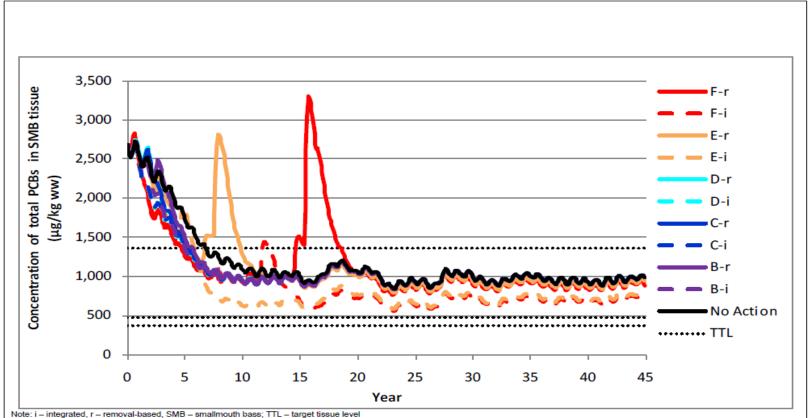




Lower Willamette Group

and 99th percentile (372 µg/kg ww). TTLs are only shown on the graph if they fit within the scale shown.

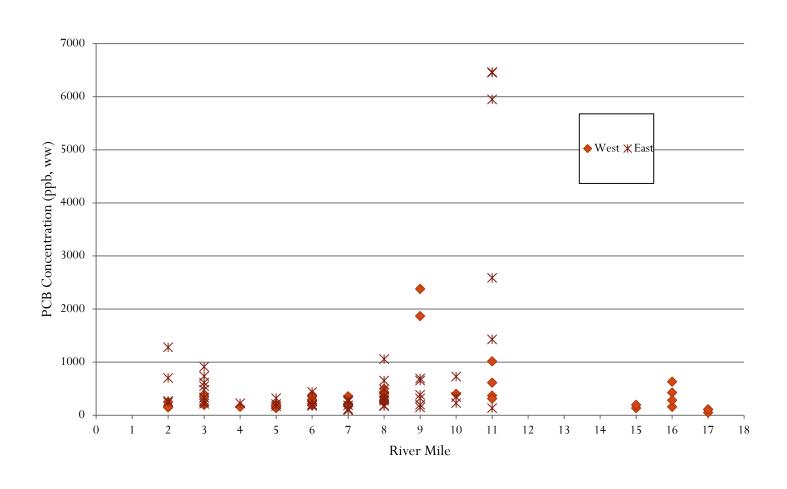
LWG Predicted SMB Tissue RM9-10 (Gunderson)



Note: i – integrated, r – removal-based, SMB – smallmouth bass; TTL – target tissue level Dotted horizontal lines indicate SMB TTLs for the 10⁻⁴ excess cancer risk level, corresponding to the 90th percentile (4,140 μg/kg ww), point estimate (1,356 μg/kg ww), 95th percentile (470 μg/kg ww), and 99th percentile (372 μg/kg ww). TTLs are only shown on the graph if they fit within the scale shown.



2012 Smallmouth Bass Whole Body PCBs



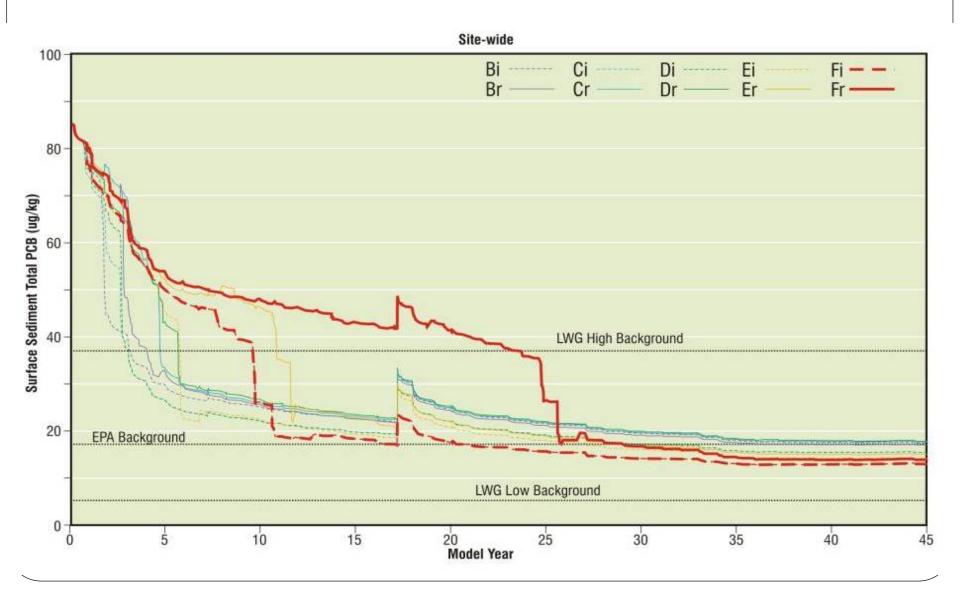
Site-wide vs. Localized Focus

- Many contaminants are in discrete areas, some localized sources in certain sections of the river. Sitewide focus dilutes sources
- Sitewide averaging not consistent with ecological relevance for key species (ie, small mouth bass home ranges)

Dredging Evaluation

- FS Dredging assumptions releases, residuals, production, project duration and sequencing
- Releases and residuals feed into models
- Corps ERDC review & recommendations
 - Releases LWG: 3% of contaminants mass (100% soluble); ERDC: 1% with current practices
 - Residuals LWG 5% of mass in last cut w/ 6" cover
 - Production LWG: 2100 cy/day (700 cu/day/plant, 3 plants
 @ 10 to 12 hrs day); ERDC: 5,600 to 6,000

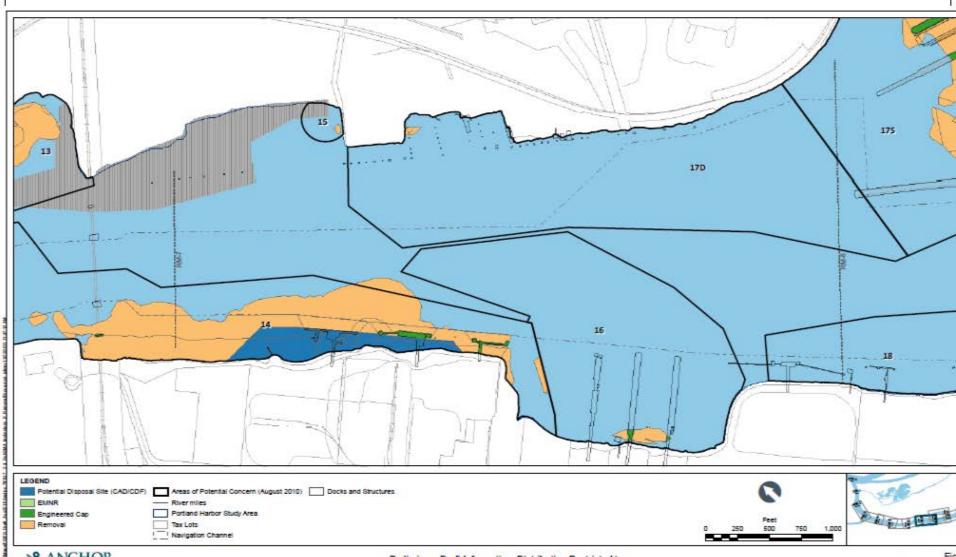
Predicted PCB concentrations



Disposal

- LWG assumed screening CADs and CDFs
- Draft FS includes various CDF combinations for alternatives C through F.
- CDF locations at Arkema, Swan Island Lagoon and T4
- Arkema and Swan Island CDFs conceptual
- T4 CDF selected for T4 early action, at 60% design
- Local opposition to CDFs

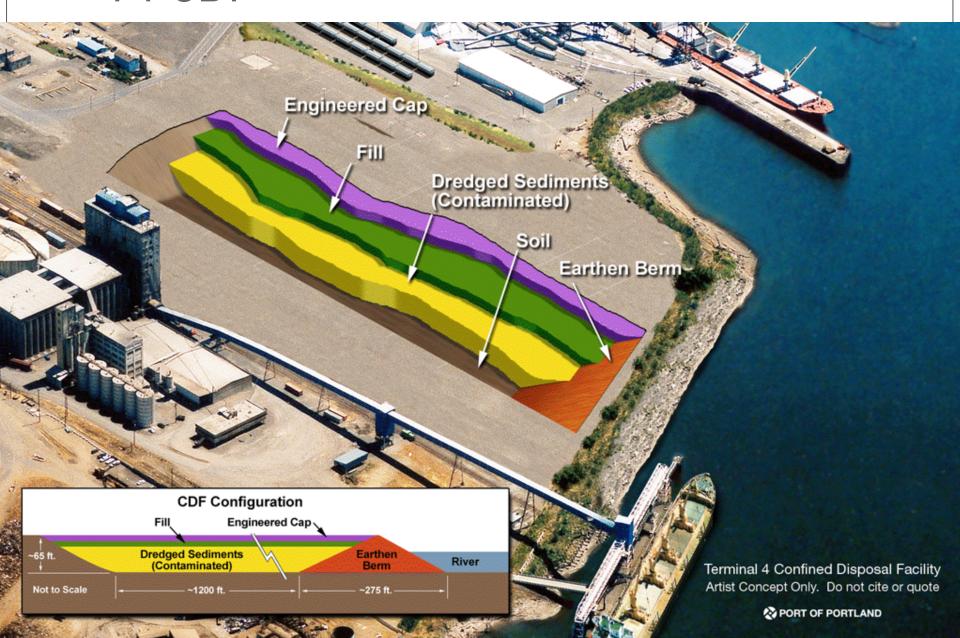
Arkema CDF





Preliminary Draft Information: Distribution Restricted to EPA Project Team. Contains Preliminary Analyses Subject to Change in Whole or in Part. Fig Portland Hari Draft Feasib Alternative E - Remova River I

T4 CDF



EPA review process

- Finalizing PRGs, RALs based on final RAs
- Tech checkpoints/work sessions
- Areas of focus rolling river miles
- MNR model evaluation ERDC (Earl Hayter)
- Dredge residuals, releases ERDC
- Road to ROD

PH - Road to ROD

| RAs | RI | FS-Mtg 1 | FS-Mtg 2 | FS-Mtg 3 | FS-Mtg 4 | Proposed Plan/ROD |
|---|---|--|--|--------------------------------------|---|--|
| Human Health Receptor Scenarios • Complete Pathways • Relevant Area for Exposure Point Concentration Calcs Ecological Receptor Scenarios • Complete Pathways • Relevant Area for Exposure Point Concentration Calcs • Benthic Tox - Predicted vs. Actual | Background Concentrations Depositional Areas Areal and vertical extent of COPCs | Path Key Issues from RI/RAs RAOs/PRGs/RALs Hot Spots/PTMs Workgroups with LWG Plan Meeting 2 | Technology Evaluation • No action • MNR • EMNR • Cap • Dredging • Disposal Detailed Evals • Dredging Production • Dredging Effectiveness • Cap Design • MNR – suitable locations • EMNR – effectiveness • Disposal Options Develop Decision Tree | Develop Remedial Action Alternatives | Detailed Alternative Analysis • 9 Criteria • Cost Effectiveness • Time to Achieve RAOs Residual Risk Analysis Review Agency preferred alternative Circle back for all key Stakeholder issues Outline draft of proposed plan Plan to resolve any outstanding stakeholder issues Review TOC for Revised FS | Basis for action Preferred remedy components - No action - MNR - Cap - Removal - Restoration Expected outcomes - Time = 0 - Time = 30 yrs Institutional Controls Long Term Monitoring Community Participation |

Draft FS to ROD

- EPA review of Draft FS − 2013
 - Public outreach
 - Adequate basis for remedy selection
 - Comment/revisions/Final FS
- Proposed Plan development
 - Begin drafting based on draft FS
 - R10 peer review
 - NRRB/CSTAG reviews
- Proposed Plan public comment 2014
- Record of Decision 2015

Community Involvement

- Four FS information sessions
- Portland Harbor Community Advisory Group meets monthly
- TAG Grant Willamette Riverkeeper
- Regular e-mail updates to over 1000 people with information about the investigation and cleanup
- Project team members make presentations to a wide variety of stakeholders and audiences.

Portland Harbor EPA Contacts/Additional Information

| EPA CONTACT | TITLE | PHONE # |
|----------------|----------------------------|----------------|
| Chip Humphrey | RI/FS RPM | (503) 326-2678 |
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| Sean Sheldrake | Early Action RPM | (206) 553-1220 |
| Rich Muza | Source Control RPM | (503) 326-6554 |
| Lori Cora | Site Attorney | (206) 553-1115 |
| Alanna Conley | Public Affairs Coordinator | (503) 326-6831 |

http://www.epa.gov/Region10/PortlandHarbor